



TSAWWASSEN FIRST NATION  
s̓c̓awaθən məsteyəx<sup>w</sup>

2017

## GOODS AND SERVICES TAX ACT

**Date Enacted: 2 March 2017**

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# **Tsawwassen First Nation**

**2017**

## **GOOD AND SERVICES TAX ACT**

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The Legislature of Tsawwassen First Nation enacts as follows:

### Short Title

1 This Act may be cited as the Tsawwassen *GST Act*.

### Interpretation

#### 2 (1) In this Act:

“**administration agreement**” means an agreement in respect of this Act entered into between the Chief on behalf of the Tsawwassen First Nation and the Minister of Finance on behalf of the Government of Canada for, among other things, the administration and enforcement of this Act including the collection of tax imposed under this Act;

“**Chief**” means the Chief of the Tsawwassen First Nation in accordance with the Tsawwassen Constitution;

“**Excise Tax Act**” means the *Excise Tax Act*, R.S.C., 1985, c. E-15;

“**Federal Act**” means the *First Nations Goods and Services Tax Act*, S.C. 2003, c.15, s.67;

“**Governing Body**” means the body listed opposite the name of Tsawwassen First Nation in Schedule 1 to the Federal Act;

“**Indian Act**” means the *Indian Act*, R.S.C., 1985, c. I-5;

“**Interpretation Act**” means the *Interpretation Act*, R.S.C., 1985, c. I-21;

“**net tax**” has the same meaning as in subsection 225(1) of the *Excise Tax Act*;

“**Part IX of the Excise Tax Act**” means Part IX of the *Excise Tax Act* and Schedules V to X to that Act;

“**tax attributable to Tsawwassen**” means tax attributable to the first nation within the meaning of subsection 5(1) of the Federal Act;

“**Tsawwassen Constitution**” means the Constitution of the Tsawwassen First Nation, as amended from time to time; and

“**Tsawwassen Lands**” means the lands that are described opposite the name of Tsawwassen First Nation in Schedule 1 to the Federal Act.

#### (2) Expressions defined in Excise Tax Act

Unless a contrary intention appears, words and expressions used in this Act have the meanings assigned by Part IX of the *Excise Tax Act*.

#### (3) Application of Division X of Part IX of Excise Tax Act

Division X of Part IX of the *Excise Tax Act* applies for the purposes of determining the application of this Act as if:

- (a) the Tsawwassen Lands were a participating province;
- (b) the announcement date, implementation date and specified pre-implementation date for that participating province were the date of the coming into force of this Act that is referred to in section 15;

- (c) the tax imposed under paragraph 3(1)(a) of this Act were imposed under subsection 165(2) of the *Excise Tax Act*;
- (d) the tax imposed under paragraph 3(1)(b) of this Act were imposed under subsection 220.05(1) of the *Excise Tax Act*; and
- (e) the tax imposed under paragraph 3(1)(c) of this Act were imposed under subsection 218.1(1) of the *Excise Tax Act*.

**(4) Application of Interpretation Act**

The *Interpretation Act* applies, with such modifications as the circumstances require, to this Act.

## **PART 2 - TAX ON SUPPLIES**

### **Imposition of Tax**

**3 (1) Subject to this section,**

- (a) every recipient of a taxable supply made on Tsawwassen Lands shall pay to Tsawwassen First Nation tax in respect of the supply calculated in accordance with subsection (10);
- (b) every person who brings tangible personal property onto Tsawwassen Lands from a place in Canada shall pay to Tsawwassen First Nation tax in respect of the bringing of the property onto those lands calculated in accordance with subsection (8); and
- (c) every recipient of an imported taxable supply made on Tsawwassen Lands shall pay to Tsawwassen First Nation tax in respect of the supply calculated in accordance with subsection (10).

**(2) Supply Made on Tsawwassen Lands**

A supply, other than an imported taxable supply, is made on Tsawwassen Lands only if at least one of the following conditions is met:

- (a) if the Tsawwassen Lands were a participating province, a provision of Part IX of the *Excise Tax Act* would deem the supply to be made in that participating province if:
  - (i) the lands of every other first nation in respect of which a first nation law, as defined in subsection 11(1) or 12(1) of the Federal Act, is in force at the time the supply is made were each a separate participating province; and
  - (ii) the participating provinces listed in Schedule VIII to the *Excise Tax Act* were non-participating provinces; or
- (b) tax under Part IX of the *Excise Tax Act* is not payable in respect of the supply and such tax would, without section 13 of the Federal Act, be payable but for the connection of the supply with Tsawwassen Lands and the application of the exemption under section 87 of the Indian Act or of any other exemption from taxation under any other Act of Parliament that is similar to the exemption under that section.

**(3) Supply of Specified Motor Vehicle Made on Tsawwassen Lands**

Despite subsection (2), for the purposes of paragraph (1)(a), a supply of a specified motor vehicle by way of lease, licence or similar arrangement under an

agreement under which continuous possession or use of the vehicle is provided for a period of more than three months is made on Tsawwassen Lands only if:

- (a) in the case of a recipient who is an individual, the recipient ordinarily resides on Tsawwassen Lands at the time the supply is made; and
- (b) in the case of a recipient who is not an individual, the ordinary location of the vehicle, determined for the purposes of Schedule IX to the Excise Tax Act at the time the supply is made, is on Tsawwassen Lands.

**(4) Imported Taxable Supply Made on Tsawwassen Lands**

An imported taxable supply is made on Tsawwassen Lands only if at least one of the following conditions is met:

- (a) tax would be payable in respect of the imported taxable supply under subsection 218.1(1) of the *Excise Tax Act* if:
  - (i) the Tsawwassen Lands were the particular participating province referred to in that subsection;
  - (ii) the lands of every other first nation in respect of which a first nation law, as defined in subsection 11(1) or 12(1) of the Federal Act, is in force at the time the supply is made were each a separate participating province;
  - (iii) the participating provinces listed in Schedule VIII to the *Excise Tax Act* were non-participating provinces; and
  - (iv) the recipient of the supply were not a selected listed financial institution; or
- (b) tax under Part IX of the *Excise Tax Act* is not payable in respect of the imported taxable supply and such tax would, without section 13 of the Federal Act, be payable but for the connection of the supply with Tsawwassen Lands and the application of the exemption under section 87 of the *Indian Act* or of any other exemption from taxation under any other Act of Parliament that is similar to the exemption under that section.

**(5) Bringing of Tangible Personal Property onto Tsawwassen Lands**

Subject to subsection (6), a tax in respect of the bringing of tangible personal property onto Tsawwassen Lands by a person shall be imposed under this Act only if the property was last supplied to the person by way of sale at a time when an administration agreement was in effect and tax would have been payable under Part IX of the *Excise Tax Act* in respect of the supply otherwise than at the rate of zero but for the application of the exemption under section 87 of the *Indian Act* or of any other exemption from taxation under any other Act of Parliament that is similar to the exemption under that section.

**(6) Exception**

A tax in respect of the bringing of tangible personal property onto Tsawwassen Lands by a person shall not be imposed if:

- (a) tax became payable by the person in respect of the property under any first nation law, as defined in subsection 11(1) or 12(1) of the Federal Act, or section 212 of the *Excise Tax Act* before the property is brought onto Tsawwassen Lands; or
- (b) tax would not be payable under subsection 220.05(1) of the *Excise Tax Act* in respect of the bringing of the property onto Tsawwassen Lands if:

- (i) the Tsawwassen Lands were the particular participating province referred to in that subsection;
- (ii) the lands of every other first nation in respect of which a first nation law, as defined in subsection 11(1) or 12(1) of the Federal Act, is in force at the time the property is brought onto Tsawwassen Lands were each a separate participating province;
- (iii) the participating provinces listed in Schedule VIII to the *Excise Tax Act* were non-participating provinces; and
- (iv) paragraphs 220.05(3)(a) and (b) of the *Excise Tax Act*, section 18 of Part I of Schedule X to that Act, the exemption under section 87 of the *Indian Act* and any other exemption from taxation under any other Act of Parliament that is similar to the exemption under that section did not apply in respect of the bringing of the property onto Tsawwassen Lands.

**(7) Carriers**

For the purposes of this Act, if a particular person brings tangible personal property onto Tsawwassen Lands on behalf of another person, the other person, and not the particular person, is deemed to have brought the property onto Tsawwassen Lands.

**(8) Amount of Tax – Bringing of Tangible Personal Property onto Tsawwassen Lands**

For the purposes of subsection (1), the amount of tax that is imposed under this Act in respect of the bringing of tangible personal property onto Tsawwassen Lands by a person is equal to the amount determined by the formula:

$$A \times B$$

where:

A is the rate of tax set out in subsection 165(1) of the *Excise Tax Act*; and

B is

- (a) if the person last acquired the tangible personal property by way of a sale under which the property was delivered to the person within thirty days before the day on which it is brought onto Tsawwassen Lands, the value of the consideration on which tax under Part IX of the *Excise Tax Act* in respect of the sale would have been calculated but for the application of the exemption under section 87 of the *Indian Act* or of any other exemption from taxation under any other Act of Parliament that is similar to the exemption under that section; and
- (b) in any other case, the lesser of:
  - (i) the fair market value of the tangible personal property at the time the property is brought onto Tsawwassen Lands; and
  - (ii) the value of the consideration referred to in paragraph (a).

**(9) Reporting and Payment of Tax**

Tax that is imposed under this Act in respect of the bringing of tangible personal property onto Tsawwassen Lands shall become payable by the person who brings it onto Tsawwassen Lands at the time it is brought onto those lands and

- (a) if the person is a registrant who acquired the property for consumption, use or supply primarily in the course of commercial activities of the person, the person shall, on or before the day on or before which the person's return in respect of net tax is required to be filed under this Act for the reporting period in which the tax became payable, pay the tax to the Receiver General and report the tax in that return; and
- (b) in any other case, the person shall, on or before the last day of the month following the calendar month in which the tax became payable, pay the tax to the Receiver General and file with the Minister of National Revenue in the manner authorized by that Minister a return in respect of the tax in the form authorized by and containing information specified by that Minister.

**(10) Amount of Tax – Supply Made on Tsawwassen Lands**

For the purposes of paragraphs (1)(a) and (c), the amount of tax imposed under this Act in respect of a supply is equal to the amount of tax that would be imposed under Part IX of the *Excise Tax Act* in respect of that supply if:

- (a) the *Excise Tax Act* applied and this Act, the exemption under section 87 of the *Indian Act* and any other exemption from taxation under any other Act of Parliament that is similar to the exemption under that section did not apply in respect of that supply;
- (b) the amount were determined without reference to subparagraph (v) of the description of A or subparagraph (vi) of the description of J in the definition “basic tax content” in subsection 123(1) of the *Excise Tax Act*; and
- (c) no amount of tax under subsection 165(2), 212.1(2) or 218.1(1) or Division IV.1 of Part IX of the *Excise Tax Act* were included in determining that amount.

**Powers of Governing Body**

- 4 The Governing Body may approve and authorize the Chief to enter into or to amend from time to time, an administration agreement.

**Rules**

- 5 The following rules apply for the purposes of this Act:
  - (a) every provision of Part IX of the *Excise Tax Act* (other than a provision that creates a criminal offence) applies, with such modifications as the circumstances require, for the purposes of this Act as if tax referred to in each of paragraphs 3(1)(a) and (c) were imposed under subsection 165(1) and section 218 of the *Excise Tax Act*, respectively and, subject to subsection 3(9), as if tax referred to in paragraph 3(1)(b) were imposed under subsection 220.05(1) of the *Excise Tax Act* in respect of the bringing of property into a participating province, but this Act shall not thereby be construed as imposing a tax except as provided in section 3;
  - (b) this Act applies as if tax imposed under Part IX of the *Excise Tax Act* were imposed under this Act and as if the provisions of that Part (other than a provision that creates a criminal offence) relating to that tax were included in this Act, but this Act shall not thereby be construed as imposing a tax except as provided in section 3; and
  - (c) for greater certainty,



- (i) a person who does anything to satisfy a requirement of this Act that would satisfy a corresponding requirement of Part IX of the *Excise Tax Act* if the tax imposed under this Act were imposed under that Part is deemed to have satisfied the requirement of this Act;
- (ii) a person who does anything to exercise an authority, right or privilege under this Act that would be a valid exercise of a corresponding authority, right or privilege under Part IX of the *Excise Tax Act* if the tax imposed under this Act were imposed under that Part is deemed to have validly exercised the authority, right or privilege under this Act;
- (iii) a person who does anything to satisfy a requirement or exercise an authority, right or privilege under Part IX of the *Excise Tax Act* is deemed to have done that thing for the purposes of both that Part and this Act; and
- (iv) a person who is a registrant for the purposes of Part IX of the *Excise Tax Act* is a registrant for the purposes of both that Part and this Act.

## **PART 3 – ADMINISTRATION, ENFORCEMENT AND REVENUE SHARING**

### **Incorporated and Delegated Authorities**

- 6** For the purposes of this Act,
- (a) the Governing Body shall have all of the authorities, rights and privileges of the Minister of National Revenue under Part IX of the *Excise Tax Act* that are also within the jurisdiction of Tsawwassen First Nation and, as the Governing Body may determine for the better operation, administration and enforcement of this Act, the Governing Body may delegate its authorities, rights and privileges as provided in the administration agreement, including the authority to exercise any discretion or to perform the duties of the Governing Body under this Act; and
  - (b) a person who does anything to exercise an authority, right or privilege of the Governing Body under paragraph (a) that would be a valid exercise of a corresponding authority, right or privilege of the Minister of National Revenue under Part IX of the *Excise Tax Act* if the tax imposed under this Act were imposed under that Part is authorized to do that thing without need for further action, exercise of discretion or delegation by the Governing Body if the doing of the thing is in respect of the administration or enforcement of this Act, or collection of amounts payable under this Act, by the Government of Canada on behalf of Tsawwassen First Nation pursuant to an administration agreement.

### **Amounts Payable**

- 7** All amounts payable under this Act
- (a) are debts due to Tsawwassen First Nation and are recoverable as such in any court of competent jurisdiction or in any other manner provided by this Act; and
  - (b) may be recovered by Her Majesty in Right of Canada as debts due to Her Majesty acting on behalf of Tsawwassen First Nation if they become

payable while an administration agreement is in effect or become payable after an administration agreement has ceased to be in effect but relate to taxes, interest, penalties, costs or other amounts that became payable, or to the doing of anything or the failure to do anything, while such an administration agreement was in effect.

#### **Administration Agreement**

- 8** The Chief with the approval of the Governing Body may enter into, and amend from time to time, an administration agreement with the Government of Canada under which the Government of Canada, on behalf of Tsawwassen First Nation, will administer and enforce this Act, collect amounts payable under this Act and retain or make payments to Tsawwassen First Nation in respect of amounts payable under this Act, in accordance with such terms and conditions, as to administration, enforcement, collection, retention and payment, as the administration agreement may prescribe. The Chief is designated as the authorized body for the purposes of a tax administration agreement with Canada.

#### **Agreement Affirmed**

- 9** An administration agreement that is consistent with this Act and entered into by the Chief on behalf of Tsawwassen First Nation prior to the coming into force of this Act is affirmed as if it were entered into under this Act.

#### **Provisions of Agreement**

- 10** An administration agreement shall, among other things, provide for
- (a) a revenue sharing mechanism; and
  - (b) payments, and the eligibility of Tsawwassen First Nation for payments, by the Government of Canada to Tsawwassen First Nation in respect of, and the method for estimating, tax attributable to Tsawwassen.

#### **Revenue Sharing**

- 11** Tsawwassen First Nation is authorized to share in accordance with the terms of the administration agreement:
- (a) the tax attributable to Tsawwassen, and
  - (b) tax and other amounts payable under this Act that are not included in the tax attributable to Tsawwassen.

## **PART 4 – REMISSION**

#### **Remission by Canada**

- 12** (1) Tsawwassen First Nation hereby delegates to Canada the authority to remit any amount payable under this Act where Canada considers that the collection or the enforcement of the payment of the amount is:
- (a) unreasonable;
  - (b) unjust; or
  - (c) otherwise not in the public interest.
- (2) Application

Subsection (1) applies to any amount that is paid or becomes payable while an administration agreement is in effect and to any amount that becomes payable after an administration agreement has ceased to be in effect but that relates to an amount that became payable while such an administration agreement was in effect.

(3) Amount Deemed to be Tax

Where subsection (1) applies, an amount payable under this Act shall, for the purposes of subsection (1), be deemed to be “tax” as defined in the Financial Administration Act (Canada).

## **PART 5 – MISCELLANEOUS**

### **Offences**

- 13** Where a person commits an act or omission in respect of this Act that would be an offence under a provision of Part IX of the Excise Tax Act or regulations made under that Act if the act or omission were committed in relation to that Part or those regulations, the person is guilty of an offence under this Act punishable on summary conviction and is liable on conviction to the punishment provided for in that provision upon summary conviction.

### **Proof of Act**

- 14** A copy of this Act that is certified by the Chief to be a true copy is evidence that this Act was duly enacted by the Governing Body without proof of the signature or official character of the Chief.

### **Coming into Force**

- 15** This Act comes into force on a day to be fixed by Order of Executive Council.